House Engrossed Senate Bill

FILED KEN BENNETT SECRETARY OF STATE

State of Arizona Senate Forty-ninth Legislature Second Regular Session 2010

CHAPTER 247

SENATE BILL 1286

AN ACT

AMENDING SECTIONS 15-241 AND 15-241.01, ARIZONA REVISED STATUTES; RELATING TO THE DEPARTMENT OF EDUCATION.

(TEXT OF BILL BEGINS ON NEXT PAGE)

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 Be it enacted by the Legislature of the State of Arizona:

Section 1. Section 15-241, Arizona Revised Statutes, is amended to read:

15-241. School and school district accountability: failing schools tutoring fund; classification label for school districts and charter school operators

- A. The department of education shall compile an annual achievement profile for each public school AND SCHOOL DISTRICT.
- B. Each school AND SCHOOL DISTRICT shall submit to the department any data that is required and requested and that is necessary to compile the achievement profile. A school OR SCHOOL DISTRICT that fails to submit the information that is necessary is not eligible to receive monies from the classroom site fund established by section 15-977.
- C. The department shall establish a baseline achievement profile for each school by October 15, 2001 AND SCHOOL DISTRICT. The baseline achievement profile shall be used to determine a standard measurement of acceptable academic progress for each school AND SCHOOL DISTRICT and a school AND SCHOOL DISTRICT classification pursuant to subsection H of this section. Any disclosure of educational records compiled by the department of education pursuant to this section shall comply with the family educational and privacy rights act of 1974 (20 United States Code section 1232g).
- D. The achievement profile for schools AND SCHOOL DISTRICTS that offer instruction in kindergarten programs and grades one through eight, or any combination of those programs or grades, shall include the following school academic performance indicators:
- 1. The Arizona measure of academic progress. The department shall compute the extent of academic progress made by the pupils in each school AND SCHOOL DISTRICT during the course of each year.
- 2. The Arizona instrument to measure standards test. The department shall compute the percentage of pupils who meet or exceed the standard on the Arizona instrument to measure standards test, as prescribed by the state board of education. The superintendent of public instruction and the department may calculate academic gain on the Arizona instrument to measure standards test according to each of the school classifications prescribed in subsection G of this section on a statewide basis, for each school district in this state and for each school by determining the average scale scores for students in the current academic year as compared to the average scale scores for the previous academic year for the same students.
- 3. The results of English language learners tests administered pursuant to section 15-756, subsection B, section 15-756.05 and section 15-756.06.
- E. The achievement profile for schools AND SCHOOL DISTRICTS that offer instruction in grades nine through twelve, or any combination of those grades, shall include the following school academic performance indicators:

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- 1. THE ARIZONA MEASURE OF ACADEMIC PROGRESS. THE DEPARTMENT SHALL COMPUTE THE EXTENT OF ACADEMIC PROGRESS MADE BY THE PUPILS AT EACH SCHOOL.
- 1. 2. The Arizona instrument to measure standards test. The department shall compute the percentage of pupils pursuant to subsection G of this section who meet or exceed the standard on the Arizona instrument to measure standards test, as prescribed by the state board of education. The superintendent of public instruction and the department may calculate academic gain on the Arizona instrument to measure standards test according to each of the school classifications prescribed in subsection G of this section on a statewide basis, for each school district in this state and for each school by determining the average scale scores for students in the current academic year as compared to the average scale scores for the previous academic year for the same students.
 - 2. 3. The annual dropout rate.
 - 3. 4. The annual graduation rate.
- 4. 5. The results of English language learners tests administered pursuant to section 15-756, subsection B, section 15-756.05 and section 15-756.06.
- F. Schools AND SCHOOL DISTRICTS that offer instruction in all or a combination of the grades specified in subsections D and E of this section shall include a single achievement profile for that school AND SCHOOL DISTRICT that includes the school academic performance indicators specified in subsections D and E of this section.
- G. Subject to final adoption by the state board of education, the department shall determine the criteria for each school AND SCHOOL DISTRICT classification using a research based methodology. The methodology shall include the performance of pupils at all achievement levels, account for pupil mobility, account for the distribution of pupil achievement at each school AND SCHOOL DISTRICT and include longitudinal indicators of academic performance. FIFTY PER CENT OF THE SCHOOL AND SCHOOL DISTRICT CLASSIFICATION DETERMINATION SHALL CONSIST OF ACADEMIC PERFORMANCE MEASUREMENTS. FIFTY PER CENT OF THE ACADEMIC PERFORMANCE MEASUREMENT SHALL CONSIST OF A MEASUREMENT OF ACADEMIC GAIN FOR ALL PUPILS ENROLLED AT THE SCHOOL OR SCHOOL DISTRICT AND FIFTY PER CENT OF THE ACADEMIC PERFORMANCE MEASUREMENTS SHALL CONSIST OF A MEASUREMENT OF THE TWENTY-FIVE PER CENT OF PUPILS WITH THE LOWEST ACADEMIC PERFORMANCE MEASUREMENT ENROLLED AT THE SCHOOL OR SCHOOL DISTRICT. For the purposes of this subsection, "research based methodology" means the systematic and objective application of statistical and quantitative research principles to determine a standard measurement of acceptable academic progress for each school AND SCHOOL DISTRICT.
- H. The achievement profile shall be used to determine a school AND SCHOOL DISTRICT classification that USES A LETTER GRADE SYSTEM AS FOLLOWS designates each school as one of the following:
 - 1. An excelling school.

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- 2. A highly performing school.
- 3. A performing school.
- 4. An underperforming school.
- 5. A school failing to meet academic standards.
- 1. A SCHOOL OR SCHOOL DISTRICT ASSIGNED A LETTER GRADE OF A SHALL DEMONSTRATE AN EXCELLENT LEVEL OF PERFORMANCE.
- 2. A SCHOOL OR SCHOOL DISTRICT ASSIGNED A LETTER GRADE OF B SHALL DEMONSTRATE AN ABOVE AVERAGE LEVEL OF PERFORMANCE.
- 3. A SCHOOL OR SCHOOL DISTRICT ASSIGNED A LETTER GRADE OF C SHALL DEMONSTRATE AN AVERAGE LEVEL OF PERFORMANCE.
- 4. A SCHOOL OR SCHOOL DISTRICT ASSIGNED A LETTER GRADE OF D SHALL DEMONSTRATE A BELOW AVERAGE LEVEL OF PERFORMANCE.
- 5. A SCHOOL OR SCHOOL DISTRICT ASSIGNED A LETTER GRADE OF F SHALL DEMONSTRATE A FAILING LEVEL OF PERFORMANCE.
- I. The classification for each school and the criteria used to determine classification pursuant to subsection G of this section shall be included on the school report card prescribed in section 15-746.
- J. Subject to final adoption by the state board of education, the department of education shall develop a parallel achievement profile for accommodation schools, alternative schools as defined by the state board of education and extremely small schools as defined by the state board of education for the purposes of this section.
- K. If a school is designated as an underperforming school ASSIGNED A LETTER GRADE OF D, within ninety days after receiving notice of the designation, the governing board shall develop an improvement plan for the school, submit a copy of the plan to the superintendent of public instruction AND THE COUNTY EDUCATIONAL SERVICE AGENCY and supervise the implementation of the plan. The plan shall include necessary components as identified by the state board of education. Within thirty days after submitting the improvement plan to the superintendent of public instruction AND THE COUNTY EDUCATIONAL SERVICE AGENCY, the governing board shall hold a special public meeting in each school that has been designated as an underperforming school ASSIGNED A LETTER GRADE OF D and shall present the respective improvement plans that have been developed for each school. The school district governing board, within thirty days of receiving notice of the designation, shall provide written notification of the classification to each residence within the attendance area of the school. The notice shall explain the improvement plan process and provide information regarding the public meeting required by this subsection.
- L. A school that has not submitted an improvement plan pursuant to subsection K of this section is not eligible to receive monies from the classroom site fund established by section 15-977 for every day that a plan has not been received by the superintendent of public instruction within the time specified in subsection K of this section plus an additional ninety

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days. The state board of education shall require the superintendent of the school district to testify before the board and explain the reasons that an improvement plan for that school has not been submitted.

- M. If a charter school is designated as an underperforming school ASSIGNED A LETTER GRADE OF D, within thirty days the school shall notify the parents of the students attending the school of the classification. notice shall explain the improvement plan process and provide information regarding the public meeting required by this subsection. Within ninety days of receiving the classification, the charter holder shall present an improvement plan to the charter sponsor at a public meeting and submit a copy of the plan to the superintendent of public instruction. The improvement plan shall include necessary components as identified by the state board of For every day that an improvement plan is not received by the superintendent of public instruction AND THE COUNTY EDUCATIONAL SERVICE AGENCY, the school is not eligible to receive monies from the classroom site fund established by section 15-977 for every day that a plan has not been received by the superintendent of public instruction within the time specified in subsection K of this section plus an additional ninety days. The charter holder shall appear before the sponsoring board and explain why the improvement plan has not been submitted.
- N. The department of education shall establish an appeals process, to be approved by the state board of education, for a school to appeal data used to determine the achievement profile of the school. The criteria established shall be based on mitigating factors and may include a visit to the school site by the department of education.
- O. If a school remains classified as an underperforming school IS ASSIGNED A LETTER GRADE OF D for a third consecutive year, the department of education shall visit the school site to confirm the classification data and to review the implementation of the school's improvement plan. The school shall be classified as failing to meet academic standards ASSIGNED A LETTER GRADE OF F unless an alternate classification LETTER GRADE is made ASSIGNED after an appeal pursuant to subsection N of this section.
- P. The school district governing board, within thirty days of receiving notice of the school failing to meet academic standards classification BEING ASSIGNED A LETTER GRADE OF F, shall provide written notification of the classification to each residence in the attendance area of the school. The notice shall explain the improvement plan process and provide information regarding the public meeting required by subsection S of this section.
- Q. The superintendent of public instruction IN COLLABORATION WITH THE COUNTY EDUCATIONAL SERVICE AGENCY, based on need, shall assign a solutions team to an underperforming school A SCHOOL ASSIGNED A LETTER GRADE OF D, a school failing to meet academic standards ASSIGNED A LETTER GRADE OF F or any other school pursuant to a mutual agreement between the department of

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education and the school comprised of master teachers, fiscal analysts and curriculum assessment experts who are certified by the state board of education as Arizona academic standards technicians. The department of education OR THE COUNTY EDUCATIONAL SERVICE AGENCY may hire or contract with administrators, principals and teachers who have demonstrated experience with the characteristics and situations in an-underperforming school or a school failing to meet academic standards A SCHOOL ASSIGNED A LETTER GRADE OF D OR F and may use these personnel as part of the solutions team. The department of education shall work with staff at the school to assist in curricula alignment and shall instruct teachers on how to increase pupil academic progress, considering the school's achievement profile. The solutions team shall consider the existing improvement plan to assess the need for changes to curriculum, professional development and resource allocation and shall present a statement of its findings to the school administrator and district superintendent. Within forty-five days after the presentation of the solutions team's statement of findings, the school district governing board, in cooperation with each school within the school district that is designated an underperforming school ASSIGNED A LETTER GRADE OF D and its assigned solutions team representative, shall develop and submit to the department of education AND THE COUNTY EDUCATIONAL SERVICE AGENCY an action plan that details the manner in which the school district will assist the school as the school incorporates the findings of the solutions team into the improvement The department of education shall review the action plan and shall either accept the action plan or return the action plan to the school district for modification. If the school district does not submit an approved action plan within forty-five days, the state board of education may direct the superintendent of public instruction to withhold up to ten per cent of state monies that the school district would otherwise be entitled to receive each month until the plan is submitted to the department of education AND THE COUNTY EDUCATIONAL SERVICE AGENCY, at which time those monies shall be returned to the school district.

R. The parent or the guardian of the pupil may apply to the department of education, in a manner determined by the department of education, for a certificate of supplemental instruction from the failing schools tutoring fund established by this section. Pupils attending a school designated as an underperforming school or a school failing to meet academic standards ASSIGNED A LETTER GRADE OF D OR F or a pupil who has failed to pass one or more portions of the Arizona instrument to measure standards test in grades eight through twelve in order to graduate from high school may select an alternative tutoring program in academic standards from a provider that is certified by the state board of education. To qualify, the provider must state in writing a level of academic improvement for the pupil that includes a timeline for improvement that is agreed to by the parent or guardian of the pupil. The state board of education shall annually review academic

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performance levels for providers certified pursuant to this subsection and may remove a provider at a public hearing from an approved list of providers if that provider fails to meet its stated level of academic improvement. The state board of education shall determine the application guidelines and the maximum value for each certificate of supplemental instruction. The state board of education shall annually complete a market survey in order to determine the maximum value for each certificate of supplemental instruction. Nothing in this subsection shall be construed to require the state to provide additional monies beyond the monies provided pursuant to section 42-5029, subsection E, paragraph 7.

- S. Within sixty days of receiving notification of designation as a school failing to meet academic standards BEING ASSIGNED A LETTER GRADE OF F, the school district governing board shall evaluate needed changes to the existing improvement plan for the school, consider recommendations from the solutions team, submit a copy of the plan to the superintendent of public instruction AND THE COUNTY EDUCATIONAL SERVICE AGENCY and supervise the implementation of the plan. Within thirty days after submitting the improvement plan to the superintendent of public instruction, the governing board shall hold a public meeting in each school that has been designated as a school failing to meet academic standards ASSIGNED A LETTER GRADE OF F and shall present the respective improvement plans that have been developed for each school.
- T. A school that has not submitted an improvement plan pursuant to subsection S of this section is not eligible to receive monies from the classroom site fund established by section 15-977 for every day that a plan has not been received by the superintendent of public instruction within the time specified in subsection S of this section plus an additional ninety days. The state board of education shall require the superintendent of the school district to testify before the board and explain the reasons that an improvement plan for that school has not been submitted.
- U. If a charter school is designated as a school failing to meet academic standards ASSIGNED A LETTER GRADE OF F, the department of education shall immediately notify the charter school's sponsor. The charter school's sponsor shall either take action to restore the charter school to acceptable performance or revoke the charter school's charter. Within thirty days the school shall notify the parents of the students attending the school of the classification and of any pending public meetings to review the issue.
- V. A school that has been designated as a school failing to meet academic standards ASSIGNED A LETTER GRADE OF F shall be evaluated by the department of education to determine if the school failed to properly implement its school improvement plan, align the curriculum with academic standards, provide teacher training, prioritize the budget or implement other proven strategies to improve academic performance. After visiting the school site pursuant to subsection O of this section, the department of education

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shall submit to the state board of education a recommendation to proceed pursuant to subsections Q, R and S of this section or that the school be subject to a public hearing to determine if the school failed to properly implement its improvement plan and the reasons for the department's recommendation.

- W. If the department does recommend a public hearing, the state board of education shall meet and may provide by a majority vote at the public hearing for the continued operation of the school as allowed by this subsection. The state board of education shall determine whether governmental, nonprofit and private organizations may submit applications to the state board to fully or partially manage the school. The state board's determination shall include:
- 1. If and to what extent the local governing board may participate in the operation of the school including personnel matters.
- 2. If and to what extent the state board of education shall participate in the operation of the school.
 - 3. Resource allocation pursuant to subsection Y of this section.
- 4. Provisions for the development and submittal of a school improvement plan to be presented in a public meeting at the school.
 - 5. A suggested time frame for the alternative operation of the school.
- X. The state board shall periodically review the status of a school that is operated by an organization other than the school district governing board to determine whether the operation of the school should be returned to the school district governing board. Before the state board makes a determination, the state board or its designee shall meet with the school district governing board or its designee to determine the time frame, operational considerations and the appropriate continuation of existing improvements that are necessary to assure a smooth transition of authority from the other organization back to the school district governing board.
- Y. If an alternative operation plan is provided pursuant to subsection W of this section, the state board of education shall pay for the operation of the school and shall adjust the school district's student count pursuant to section 15-902, soft capital allocation pursuant to section 15-962, capital outlay revenue limit pursuant to section 15-961, base support level pursuant to section 15-943, monies distributed from the classroom site fund established by section 15-977 and transportation support level pursuant to section 15-945 to accurately reflect any reduction in district services that are no longer provided to that school by the district. The state board of education may modify the school district's revenue control limit, the district support level and the general budget limit calculated pursuant to section 15-947 by an amount that corresponds to this reduction in services. The state board of education shall retain the portion of state aid that would otherwise be due the school district for the school and shall distribute that

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portion of state aid directly to the organization that contracts with the state board of education to operate the school.

- Z. If the state board of education determines that a charter school failed to properly implement its improvement plan, the sponsor of the charter school shall revoke the charter school's charter.
- AA. If there are more than two schools in a district and more than one-half, or in any case more than five, of the schools in the district are designated as schools failing to meet academic standards ASSIGNED A LETTER GRADE OF F for more than two consecutive years, in the next election of members of the governing board the election ballot shall contain the following statement immediately above the listing of governing board candidates:

Within the last five years, (number of schools) schools in the _____ school district have been designated as "schools failing to meet academic standards" by the superintendent of public instruction.

- BB. At least twice each year the department of education shall publish in a newspaper of general circulation in each county of this state a list of schools that are designated as schools failing to meet academic standards ASSIGNED A LETTER GRADE OF F.
- CC. The failing schools tutoring fund is established consisting of monies collected pursuant to section 42-5029, subsection E as designated for this purpose. The department of education shall administer the fund. The department of education may use monies from the fund to purchase materials designed to assist students to meet the Arizona academic standards and to achieve a passing score on the Arizona instrument to measure standards test in order to graduate from high school.
- DD. The department of education may develop a classification label for school districts and charter school operators. If the department of education develops a classification label for school districts and charter school operators, the classification label may be developed from the following components:
 - 1. Measures of academic progress.
 - 2. Pupil assessment data.
- 3. The attendance rates and graduation rates of pupils who are educated in that charter school operator's charter schools or in that school district's schools.
- 4. The percentage of the parents of pupils enrolled in that charter school operator's charter schools or in that school district's schools that categorizes the quality of their child's education as excellent on a parental rating of school quality.

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Sec. 2. Section 15-241.01, Arizona Revised Statutes, is amended to read:

15-241.01. School accountability: alternative operation plans

- A. If a school district has six or more schools and at least one-half of the schools in the district are designated as underperforming or failing to meet the academic standards ASSIGNED A LETTER GRADE OF D OR F pursuant to this section and at least one school is designated as failing to meet academic standards ASSIGNED A LETTER GRADE OF F, the department of education may submit to the state board of education a recommendation for a public hearing to determine if the school district should be subject to an alternative operation plan and the reasons for that recommendation. When considering whether to recommend a public hearing pursuant to this subsection, the department shall consider at least the following:
- 1. The likelihood that continued school-based interventions will be successful.
- 2. The extent to which the school district administrators and the school district governing board impacted the underperforming and failing to meet academic standards designations of ASSIGNMENT OF THE LETTER GRADES OF D AND F TO the district's schools.
- 3. Whether those schools designated as underperforming or failing to meet academic standards ASSIGNED A LETTER GRADE OF D OR F have demonstrated reasonable academic growth as determined by the measure of academic progress established pursuant to this section.
- B. If the department of education recommends a public hearing pursuant to subsection A of this section, the state board of education shall meet and may provide by a majority vote of the entire board for the development and implementation of an alternative operation plan as allowed by this section. When determining whether to place a school district under an alternative operation plan, the state board shall consider at least the following:
- 1. The likelihood that continued school-based interventions will be successful.
- 2. The extent to which the school district administrators and the school district governing board impacted the underperforming and failing to meet academic standards designations of ASSIGNMENT OF THE LETTER GRADES D AND F TO the district's schools.
- 3. Whether those schools designated as underperforming or failing to meet academic standards ASSIGNED A LETTER GRADE OF D OR F have demonstrated reasonable academic growth as determined by the measure of academic progress established pursuant to this section.
- C. Before a hearing is held pursuant to subsection B of this section, the department of education shall recommend to the state board of education at least three governmental, nonprofit or private organizations or persons to manage the school district's affairs. If the state board approves the implementation of an alternative operation plan, it shall make an appointment

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from the list provided by the department of education. On making this appointment the state board shall immediately determine which powers enumerated in subsection D of this section shall be temporarily granted to the appointed organization or person. The authority granted pursuant to this subsection shall be effective until the state board reviews the alternative operation plan as described in subsection E of this section.

- D. An organization or person appointed pursuant to subsection C of this section shall begin a full review and investigation of the school district's educational affairs and shall submit to the state board of education a detailed report listing the findings of that investigation. This report shall include an alternative operation plan that details how the school district will raise the level of academic achievement so that all of the schools in the school district are designated as performing schools, highly performing schools or excelling schools ASSIGNED GRADE LETTERS OF A. B. OR C pursuant to this section. The plan shall include a proposed timeline for improving academic achievement. The alternative operation plan shall also include a timeline and details concerning how the organization or person will transition the administration of the school district back to the locally elected governing board. The organization or person shall submit the report within one hundred twenty days from the date the organization or person was appointed by the state board. If approved by the state board, the alternative operation plan may authorize the appointed organization or person to do any of the following:
- 1. Override any decisions of the school district governing board or the school district superintendent, or both, concerning the management and operation of the school district, and initiate and make decisions concerning the management and operation of the school district, including reopening the school as a charter school.
- 2. Hire personnel, terminate personnel and cancel existing employment contracts, including the district superintendent, to the extent permitted by law. The appointed organization or person may refuse to reemploy any certificated teacher who has not been employed by the school district for more than the major portion of three consecutive school years as provided in section 15-536.
- 3. Attend any meetings of the school district governing board and administrative staff.
- 4. Supervise the activities of the school district's staff, including reassigning the duties and responsibilities of personnel in a manner that, as determined by the appointed organization or person, best suits the needs of the school district.
- 5. To the extent permitted by law, cancel or renegotiate any contract, other than contracts of certificated teachers who have been employed by the school district in the capacity of a certificated teacher for more than one year, to which the governing board or the school district is a party if the

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cancellation or renegotiation of the contract will produce needed economies in the operation of the district's schools.

- E. The state board of education shall periodically review the status of a school district that is operating under an alternative operation plan pursuant to this section to determine whether the operations of the school district should be returned to the school district governing board. Before the state board makes a determination to terminate an alternative operation plan, the state board or its designee shall meet with the school district governing board or its designee to establish an appropriate time frame and address any additional operational considerations that are necessary to ensure a smooth transition of authority from the appointed organization or person back to the school district governing board. When determining whether to terminate an alternative operation plan, the state board shall consider whether the district's schools have made significant academic gains as determined by individual school achievement profiles established pursuant to this section.
- F. If at any time the state board determines that the progress of an organization or person who is appointed pursuant to this subsection or subsection C of this section is insufficient, the state board may remove that organization or person and make an alternative appointment. All authority granted pursuant to the approved alternative operation plan shall be transferred to the newly appointed organization or person. The state board may require the newly appointed organization or person to prepare a revised alternative operation plan as described in subsection D of this section.
- G. All expenses and costs of an organization or person appointed by the state board pursuant to subsection C or F of this section shall be paid by the school district. The state board of education shall review the expenses and costs at least twice each calendar year to ensure that the fees are reasonable and appropriate.
- H. The operation of a school district by an organization or person appointed pursuant to this section shall not interfere with the election of school district governing board members.
- I. The school district shall indemnify the organization or person appointed pursuant to subsection C or F of this section if that organization or person is made or threatened to be made a party to any litigation by reason of the organization's or person's status under this section if the organization or person acted in good faith and in a manner the organization or person believed to be lawful and in the best interest of the school district.
- J. All information received and records or reports kept by the state board of education during an investigation resulting from a complaint against an organization or person appointed pursuant to subsection C or F of this section are confidential and are not public records.

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14 15 Sec. 3. Existing school achievement profiles: phase-out

Notwithstanding sections 15-241 and 15-241.01, Arizona Revised Statutes, as amended by this act, for the remainder of the academic year in which the effective date of this act occurs and the next academic year after the effective date of this act, each school district and charter school shall be designated both of the following:

- 1. An achievement profile that corresponds to the classification that the school would have otherwise been designated under the laws that were in effect immediately before the effective date of this act.
- 2. An achievement profile that corresponds to the grade letter assigned to that school under the laws that are in effect on the effective date of this act.

Sec. 4. Effective date

Sections 15-241 and 15-241.01, Arizona Revised Statutes, as amended by this act, are effective from and after August 31, 2011.

APRROVED BY THE GOVERNOR MAY 6, 2010.

FILED IN THE OFFICE OF THE SECRETARY OF STATE MAY 6, 2010.